

Message Text

CONFIDENTIAL

PAGE 01 LONDON 19241 01 OF 02 291936Z

44

ACTION SS-25

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R 291924Z NOV 76

FM AMEMBASSY LONDON

TO SECSTATE WASHDC 8241

INFO AMEMBASSY KINSHASA

AMEMBASSY LUSAKA

AMEMBASSY DAR ES SALAAM

AMEMBASSY MAPUTO

AMEMBASSY PRETORIA

AMEMBASSY MASERU

AMEMBASSY GABORONE

AMEMBASSY LISBON

AMCONSUL LUBUMBASHI

C O N F I D E N T I A L SECTION 01 OF 02 LONDON 19241

EXDIS

MASERU FOR SCHAUFEELE

E.O. 1L652: GDS

TAGS: PFOR, UK, AO, CG

SUBJECT: TANGANYIKA CONCESSIONS COMMENTS ON THE
BENGUELA RAILWAY

SUMMARY: ALEXANDER HOOD, CHAIRMAN OF TANGANYIKA CONCESSIONS, SAYS THAT NEITHER UNITA ATTACKS NOR THE ATTITUDE OF THE ANGOLAN GOVERNMENT IS PREVENTING THE REOPENING OF THE BENGUELA RAILWAY. INSTEAD, HE CLAIMS, PRESIDENT MOBUTU HAS REFUSED TO TAKE UP NETO'S SIGNAL THAT HE IS PREPARED, THROUGH THE MIXED COMMISSION, TO NEGOTIATE THE OBSTACLES THAT HAVE KEPT THE RAIL FRONTIER CLOSED AT DILOLO. HOOD SAYS THAT IF THE PROBLEMS OF THE RAILWAY ARE NOT SOON RESOLVED, TANGANYIKA CONCESSIONS MAY BE FINANCIALLY FORCED TO PULL OUT OF ANGOLA. HE HOPES THAT IN VIEW OF OUR INTEREST IN ZAIRE'S ECONOMIC STABILITY, THE UNITED STATES WILL ATTEMPT TO INFLUENCE
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PAGE 02 LONDON 19241 01 OF 02 291936Z

MOBUTU TO TALK TO THE ANGOLANS. END SUMMARY.

1. ALEXANDER HOOD CALLED ON THE MINISTER NOVEMBER 26 TO DESCRIBE THE PLIGHT OF ONE OF HIS COMPANY'S HOLDINGS, THE BENGUELA RAILWAY, AND GENERALLY TO PASS ON INFORMATION WHICH THE US GOVERNMENT MIGHT FIND USEFUL. HOOD SAID THAT BEFORE ANGOLAN INDEPENDENCE, THE RAILWAY EARNED NINETY PERCENT OF ITS REVENUES FROM INTERNATIONAL TRAFFIC, PRIMARILY TO AND FROM ZAIRE AND ZAMBIA. THE CIVIL WAR, HE SAID, CAUSED LITTLE DAMAGE TO THE STRUCTURE OF THE RAILWAY, BUT THE FLIGHT OF PERSONNEL WAS THE MORE SERIOUS PROBLEM. THE COMPANY KEPT THE ORGANIZATION AFLOAT DURING THE FIGHTING, HOWEVER, AND SHORTLY AFTERWARDS, TANGANYIKA CONCESSIONS MOVED QUICKLY TO REPAIR TWO MAJOR BRIDGES, PARTICULARLY THE SPAN BETWEEN TEIXEIRA DE SOUSA AND DILOLO WHICH CARRIED THE RAILWAY INTO ZAIRE. THE ANGOLAN GOVERNMENT HAD THROUGHOUT THE SPRING AND SUMMER ASSURED THE COMPANY OF ITS EAGERNESS TO REOPEN THE RAILROAD TO INTERNATIONAL TRAFFIC, AND A CEREMONY WAS APPROPRIATELY SCHEDULED FOR AUGUST 19. ON AUGUST 6, HOWEVER, UNITAGUERRILLA FORCES AMBUSHED A TRAIN CARRYING OFFICIALS TO THE CEREMONY, LEAVING SIXTEEN KILLED AND THREE WAGONS DESTROYED. THE REOPENING WAS CANCELLED.

2. BY LATE SEPTEMBER, WITH THE ANGOLAN GOVERNMENT STILL RELUCTANT TO REOPEN THE FRONTIER, TANGANYIKA CONCESSIONS DECIDED TO SEE HOW SUCCESSFULLY THE RAILROAD MIGHT OPERATE WITHIN THE COUNTRY. ALTHOUGH UNITA ATTACKS CONTINUED INTERMITTENTLY, THE COMPANY MANAGED TO MOVE MOST OF THE COPPER WHICH HAD BEEN SIDELINED ALONG THE RAILWAY FOR A YEAR AND A HALF DOWN TO LOBITO AND AS MANY AS 750 WAGONS OF GOODS FOR ZAMBIA AND ZAIRE UP TO THE BORDER WHERE THEY REMAIN. AGAIN, THE ANGOLANS COOPERATED IN THIS EXPERIMENT, PROVIDING SECURITY FOR THE PERSONNEL WHILE THE COMPANY TOOK RESPONSIBILITY FOR THE MATERIAL. UNITA PROVED TO BE A DANGEROUS NUISANCE, BUT NOTHING MORE.

3. HAVING DEMONSTRATED THE OPERABILITY OF THE RAILROAD AND WITH HUNDREDS OF WAGONS NOW AWAITING PERMISSION TO

CONFIDENTIAL

PAGE 03 LONDON 19241 01 OF 02 291936Z

CROSS THE BORDER, TANGANYIKA CONCESSIONS IN EARLY OCTOBER AGAIN ASKED THE ANGOLAN GOVERNMENT TO REOPEN THE BRIDGE AT DILOLO. BUT NOW THE ANGOLANS, WITHOUT EXPLANATION, REFUSED PERMISSION. HOOD NOTED THE COINCIDENCE THAT NETO HAD JUST RETURNED FROM MOSCOW AND THAT THE RHODESIA TALKS WERE ABOUT TO OPEN IN GENEVA.

4. BY MID-NOVEMBER, PERHAPS REFLECTING IMPROVED

ANGOLAN-ZAMBIAN RELATIONS, THE ANGOLAN POSITION HAD
CHANGED AGAIN. HOOD WAS INFORMED THAT THE GOVERNMENT
WAS NOW PREPARED TO APPROVE AT LEAST LIMITED BORDER
CROSSINGS BY THE RAILWAY, BUT THAT THE COMPANY WOULD

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PAGE 01 LONDON 19241 02 OF 02 291939Z

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C O N F I D E N T I A L SECTION 02 OF 02 LONDON 19241
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FIRST HAVE TO OBTAIN ZAIRIAN AUTHORITY. THE ANGOLANS
ADVISED HOOD A) TO SUGGEST A NEW MEETING OF THE ZAIRE-
ANGOLA MIXED COMMISSION TO RESOLVE THE ISSUE, AND
B) TO CONVEY ANGOLA'S WILLINGNESS TO NEGOTIATE ALTHOUGH
NOT TO INITIATE THE MEETING. THROUGH THE ZAIRE AMBAS-
SADOR IN LONDON, HOOD THEN TRANSMITTED THE PROPOSITION
TO MOBUTU. MOBUTU ANSWERED THAT TOO MANY OUTSTANDING
PROBLEMS EXISTED WITH THE ANGOLANS AND TO RECONVENE THE
MIXED COMMISSION NOW WOULD BE INAPPROPRIATE AND PROBABLY
FRUITLESS. IN BRIEF, WHEN ONE PARTNER FINALLY STOOD UP,
THE OTHER SAT DOWN.

5. HOOD IS PUZZLED BY THE ZAIRIAN ATTITUDE. HE NOTED

AMERICA'S LONG CONCERN FOR ZAIRIAN STABILITY BUT COMMENT-
ED THAT IT MADE LITTLE SENSE TO WORRY ABOUT ZAIRE'S
ECONOMY WHEN ITS PRIMARY EXPORT CANNOT FIND A ROUTE TO
THE SEA. ZAIRE'S ECONOMIC STRAITS WOULD AT LEAST BE
UNDERSTANDABLE IF ITS COPPER WERE REFUSED TRANSIT BY THE
ANGOLANS, BUT NOW, HE SAID, IT IS MOBUTU WHO IS PROVING
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PAGE 02 LONDON 19241 02 OF 02 291939Z

TO BE THE OBSTACLE TO REOPENING THE RAILWAY TO INTER-
NATIONAL TRAFFIC. HOOD BELIEVES WE MIGHT FIND USEFUL
THIS DESCRIPTION OF THE PROBLEMS OF THE BENGUELA RAIL-
WAY AS WE HELP SORT OUT ZAIRE'S ECONOMIC TROUBLES.

6. HOOD CONCLUDED BY POINTING OUT THAT THE RAILWAY HAS
BECOME A HEAVY BURDEN FOR TANGANYIKA CONCESSIONS TO
CARRY. THE COMPANY HAS CONTINUED TO PAY APPROXIMATELY
ONE MILLION DOLLARS ANNUALLY FOR WAGES AND GENERAL
MAINTENANCE OVER THE LAST YEAR AND A HALF, BUT HOOD
WONDERS HOW HIS COMPANY CAN COVER THIS CONSTANT DRAIN
OF ITS RESOURCES. THERE HAS BEEN NO PROVISION FOR VITAL
INVESTMENT, FOR MAJOR MAINTENANCE WORK, OR FOR THE
IMPORTATION OF SPARE PARTS. TANGANYIKA CONCESSIONS HAS
APPROPRIATED LIMITED FUNDS FOR THE RAILWAY THROUGH
JANUARY, BUT IF THERE IS NO SIGN OF IMPROVEMENT IN THIS
UNSATISFACTORY AND UNPROFITABLE SITUATION BY THE BEGIN-
NING OF THE YEAR, HOOD WARNED, "WE MAY HAVE TO FOLD UP."
IF THE COMPANY PULLS OUT, HE SAID, THE SKILLED PORTUGU-
ESE WORKERS STILL IN ANGOLA WILL LEAVE AND THE RAILWAY
WILL FACE A GRADUAL DETERIORATION. THE ANGOLANS KNOW
THIS, AND THE ZAIRIANS SHOULD AS WELL, HE SAID. IN THE
END, THE RAILWAY WILL BE PERMANENTLY DENIED TO BOTH.

7. COMMENT: HOOD'S PRIMARY CONCERN IS UNDERSTANDABLY
THE SURVIVAL AND RENEWED PROFITABILITY OF THE BENGUELA
RAILWAY. STILL, HE BELIEVES IT IS IN WESTERN INTERESTS
TO KNOW THAT UNITA ATTACKS ARE NOT A MAJOR IMPEDIMENT
TO THE FUNCTIONING OF THE RAIL LINE NOR IS THE ATTITUDE
OF THE ANGOLAN AUTHORITIES. MOBUTU'S APPARENT REFUSAL
TO TALK, HOWEVER, MAY FORCE TANGANYIKA CONCESSIONS TO
GIVE UP ON ITS RAILWAY COMPLETELY. ALTHOUGH HE STEERED
CLEAR OF THE SUGGESTION, HOOD OBVIOUSLY WANTS THE USG
TO INTERCEDE WITH MOBUTU IN THE ECONOMIC INTEREST OF
ZAIRE AND THE POLITICAL INTEREST OF THE UNITED STATES.

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